

Message Text

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ACTION MBFR-03

INFO OCT-01 EUR-25 IO-12 ADP-00 CIAE-00 PM-09 H-02 INR-09

L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-14 USIA-12

NEA-10 GAC-01 SAJ-01 OIC-04 T-03 AEC-11 ACDA-19 OMB-01

TRSE-00 RSR-01 AECE-00 INRE-00 /156 W
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P R 231620 Z MAR 73

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC PRIORITY 8185

INFO SECDEF WASHDC PRIORITY

MBFR CAPITALS PRIORITY 292

USNMR SHAPE

USLOSACLANT

USCINCEUR

USDOCOSOUTH

USDEL SALT TWO II

USMISSION GENEVA

C O N F I D E N T I A L SECTION 1 OF 2 VIENNA 2359

GENEVA FOR DISTO

FROM US MBFR REP

EO: 11652: GDS

TAGS: PARM

SUBJ: MBFR AD HOC GROUP MEETING MARCH 22 - HIGHLIGHTS

1. EASTERN CONTACTS: CHAIRMAN OF THE WEEK TURKISH REP (TULMEN)
OPENED WITH REQUEST FOR REPORTS OF CONTACTS WITH THE EAST, EXPEC-
IALLY FROM MULTILATERAL RECEPTION HOSTED BY THE HUNGARIANS MARCH
21. US, CANADIAN AND NETHERLANDS REPS REPORTED IMPRESSION THAT
SOVIETS WERE WAITING FOR INSTRUCTIONS. US REP ADDED KVITSIN-
SKIY' S STATEMENT TO HIM THAT AGENDA DISCUSSION MIGHT TAKE LONG
TIME, IN VIEW OF WESTERN INTEREST IN ISSUES LIKE " CONSTRAINTS."
BELGIAN REP (ADRIAENSSEN) REPORTED ON RECENT CONVERSATION
BETWEEN
BELGIAN AMBASSADOR IN MOSCOW AND GROMYKO WHERE LATTER
REPORTEDLY
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SAID: HELSINKI AND VIENNA TALKS SHOULD BE COMPLETELY INDEPENDENT; VIENNA DISCUSSION SHOULD BE ONLY PROCEDURAL WITH SUBSTANCE RESERVED FOR FALL; PARTICIPATION ISSUE COULD BE RESOLVED, PROVIDED HUNGARY HAD OBSERVER STATUS AND WAS NOT TREATED DIFFERENTLY FROM ITALY; HE WAS INDIFFERENT WHETHER PLENARIES WERE HALD OR TALKS WERE HALD SOME OTHER WAY, PROVIDED WORK CONTINUED; NO QUESTION OF SINGLING OUT HUNGARY; CENTRAL EUROPE SHOULD BE DEFINED " OBJECTIVELY"; NEGOTIATIONS SHOULD NOT BE BLOC TO BLOC; CONSULTATIONS SHOULD FOCUS ON ORGANIZATIONAL MATTERS, VENUE AND DATE OF FUTURE TALKS. AGENDA WAS NOT CITED.

2. CANADIAN REP REPORTED STATEMENT BY POLISH CONTACT TO EFFECT THAT EAST WAS CONCERNED ABOUT NOT BEING " LED ASTRAY" THROUGH PROCEDURE TO AGREEING TO " OTHER MEASURES," AND THEREBY NOT GETTING TO REDUCTIONS. POLES THOUGHT FOCUS OF AGENDA SHOULD BE ON REDUCTIONS, WITH OTHER " HEADNGS" SUCH AS " VERIFICATIIN" (THEY ASKED WHETHER CANADA WOULD MAKE PRESENTATION ON THIS ISSUE). US REP NOTED POLISH QUESTION ONCE AGAIN SUGGESTED HIGH DEGREE OF EASTERN AWARENESS OF PROCEDURES AGREED TO IN AD HOC GROUP.

3. CANADIAN REP REPORTED ROMANIAN SUGGESTION FOR UNILATERAL COLOCATION OF CSCE SECURITY MACHINERY FOR MBFR NETOTIATIONS, ALLEGEDLY TO AVOID UNDUE SOVIET PRESSURE.

4. FRG REP REPORTED DETAILED CONVERSATION WITH POLISH DEL MEMBER WOJTOWICZ, WHEREIN LATTER REPORTEDLY SUGGESTED: WESTERN FORMULATION THAT " THE STATUS OF HUNGARY HAS NOT BEEN RESOLVED" COUPLED TO HUNGARIAN STATEMENT SAYING THAT HUNGARIANS WERE INTERESTED IN FLANK STATUS; WARSAW PACT DESIRE TO ROTATE CHAIRMANSHIP " AS IN BELGIAN PAPER"; CONFUSION AS HOW TO DEAL WITH " NON- CIRCUMVENTION"; SUGGESTION OF " TERMINOLOGY", AS ADDITIONAL AGENDA POINT; DISCUSSION OF AGENDA BEFORE OR DURING PLENARIES; GIVEN " MIXED INTEREST BY PARTICULAR NATO COUNTRIES" IN " REDUCTIONS", BOTH SIDES SHOULD TAKE ON " EASY POINTS" FIRST E. G. IDENTIFYING PROBLEMS, AND THEN PROCEED TO SCOPE AND METHOD OF REDUCTIONS" ITEM; TROOPS WITHDRAWN SHOULD BE DISBANDED, THEREBY RESOLVING HUNGARIAN AND NON-CIRCUMVENTION PROBLEMS; PRINCIPAL EASTERN INTEREST WAS REDUCTION OF US AND FRG FORCES.

5. MARCH 22 TALKS WITH SOVIETS (REPORTED SEPTTEL): IN COMMENTING ON THE SESSION EARLIER THAT DAY, NETHERLANDS REP NOTED THAT THERE HAD BEEN FEW NEW ELEMENTS EXCEPT FOR APPARENT HUNGARIAN WILLING-

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NESS TO HAVE UNILATERAL WESTERN STATEMENT, WHICH DID NOT SINGLE OUT HUNGARY. OTHERWISE, WE APPEARED TO BE "SLIDING BACKWARD", IN SOME WAYS. GROUP SHOULD BEGIN TO CONSIDER DURATION OF "ABEYANCE." IN THE LONG RUN, ABEYANCE CREATED THIRD CATEGORY (OTHER THAN DIRECT OR INDIRECT PARTICIPANTS). HE ALSO SUGGESTED APPARENT EASTERN FOCUS ON COOPTION COULD BE BASIS FOR COMMONLY AGREED STATEMENTS, AND STRESSED NEED TO LEAVE OPEN POSSIBILITY FOR A NON-CIRCUMVENTION FORMULA, ALTHOUGH THIS POINT HAD OBVIOUSLY NOT BEEN BROUGHT UP WITH SOVS. HE NOTED THAT WEST SHOULD BE CLEAR ON HOW FAR HUNGARY NEEDED TO ACTIVELY SUBSCRIBE TO ANY POSSIBLE NON-CIRCUMVENTION FORMULATIONS, SINCE NON-CIRCUMVENTION ESSENTIALLY RELATED TO LIMITATIONS ON STATIONED (SOVIET) FORCES. HE SUGGESTED THAT AT NEXT MEETING WITH SOVS WESTERN REPS SHOULD SIT BACK AND ASK SOVIETS WHAT WAS NEW, IN ANTICIPATION OF INSTRUCTIONS SOVD WOULD PRESUMABLY HAVE RECEIVED BY THEN (E. G. CIRCA MARCH 27).

6. US REP THOUGHT MARCH 22 DISCUSSION NOT NECESSARILY DISCOURAGING; SAID THAT ESSENTIALLY INCHOATE DIALOGUE SUGGESTED POSSIBILITY OF FUTURE AGREEMENT ON UNILATERAL STATEMENTS OR DECLARATIONS; OBSERVED THAT ONE APPROACH MIGHT BE TO GET EAST TO LEAVE STATUS QUESTION ASIDE TEMPORARILY AND FOCUS ON DECLARATIONS; WARNED THAT EASTERN POSITION NOW TRYING TO NARROW DOWN TO AGREEMENT TO WESTERN RIGHT TO RAISE HUNGARIAN ISSUE, WHICH WAS NOT THE SAME AS SAYING ISSUE REMAINS OPEN; STRESSED THAT WE WERE SEEKING STARTING POSITION, MAY SEE BEGINNING OF

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P R 231620 Z MAR 73

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC PRIORITY 8186

INFO SECDEF PRIORITY
MBFR CAPITALS PRIORITY 293
USNMR SHAPE
USLOSACLANT
" USCINCEUR
USDOCOSOUTH
USDEL SALT TWO II
USMISSION GENEVA

C O N F I D E N T I A L SECTION 2 OF 2 VIENNA 2359

OPENING, AND SHOULD TRY TO SPLIT AWAY QUESTION OF
UNILATERAL STATEMENTS, POSTPONING TREATMENT OF COOPTION
ISSUE. HE ADDED THAT MAIN SOVIET INTEREST IN COOPTION
CONTINUES TO BE LEAVING OPEN POSSIBILITY OF INCLUDING
FRANCE.

7. ITALIAN REP WAS NOT ENCOURAGED BY REPORT. HE SAID
(UNDER INSTRUCTION) THAT ANY COOPTION FORMULA
SHOULD FEATURE INITIATIVE BY STATE TO BE COOPTED; HE WAS
IMPRESSED BY REPEATED SOVIET POINT THAT ANY STATEMENT
SPECIFICALLY NAMING HUNGARY WOULD BE COUNTERED BY
STATEMENT NAMING ITALY; EXPRESSED CONCERN ABOUT EARLIER
NETHERLANDS STATEMENT WHICH SUGGESTED THAT BILATERAL
DECLARATIONS COULD GET INTO SUBSTANCE (ANY DECLARATIONS
SHOULD ADDRESS PROCEDURAL POINT OF HUNGARIAN PARTICI-
PATION HE SAID, NOT INSPIRE MENTION OF ITALY, AND NOT PROPOUND
SUBSTANTIVE AGREEMENT; IT WAS FOR THIS REASON THAT
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PARA " D" OF THH NAC INSTRUCTIONS MENTIONS RAISING NON-
CIRCUMVENTION AS AGENDA ITEM.

8. DISCUSSION ABOUT POSSIBLE UNILATERAL STATEMENTS
FOCUSED ON WHETHER STATEMENTS WOULD APPEAR IN TEXT OF
PROCEDURES PAPER, AND IF SO WHERE (FRG AND CANADIAN
REPS); WHETHER SUCH STATEMENTS WOULD BE SUBSTITUTIONS
FOR PARA A OF NAC INSTRUCTIONS (ITALIAN REP, AND;
WHETHER INCLUSION OF SUCH STATEMENTS AND COOPTION FORMULA
TOGETHER IN SAME PAPER WOULD STRENGTHEN OR WEAKEN IDEA
THAT HUNGARY MIGHT CHANGE STATUS AS MATTER OF NATIONAL
CHOICE (FRG AND NETHERLANDS REPS). US REP SAID WESTERN
AIM SHOULD BE TO PLACE UNILATERAL STATEMENTS IF FEASIBLE
IN PROCEDURES DOCUMENT ITSELF ALTHOUGH IT MIGHT NOT BE
POSSIBLE TO ACHIEVE THIS. GROUP AGREED TO ADDRESS
POSSIBILITY OF UNILATERAL STATEMENTS AND COOPTION
ISSUE AGAIN.

9. CHAIRMAN MENTIONED AUSTRIAN CONCERN THAT CONFERENCE

HALL WAS NOT BEING USED AND ASKED BELGIAN REP TO APOLOGIZE AND SAY WESTERN SIDE WAS NOT AT FAULT. BELGIAN REP SAID THIS HAD ALREADY BEEN DISCUSSED WITH AUSTRIANS, AND THAT BELGIANS WERE LOOKING FOR FURTHER WAYS TO PUT POINT, PERHAPS IN COMPANY WITH SOVIETS.

10. FRG REP MENTIONED THAT EAST HAD APPARENTLY MISUNDERSTOOD THAT, IN INSISTING ON " GERMANY, FEDERAL REPUBLIC OF", IT WAS REFERRING OFFICIAL LISTING AND NAMEPLATE, AND THAT THIS ISSUE WAS NOT NEGOTIABLE. HE THOUGHT THAT SOVIETS HAD BETTER UNDERSTANDING OF FRG POSITION, BASED ON FRG EXPLANATION OF HOW IT WAS DESCRIBED IN HELSINKI. HE SUGGESTED IT WAS BEST TO DROP DISCUSSION NOW AND TAKE POSITION THAT PROBLEMS HAS BEEN SETTLED. US REP WARNED THAT SOVIETS WOULD IN HIS VIEW PROBABLY BRING ISSUE UP AGAIN.

11. CANADIAN REP SUGGESTED THAT POSSIBILITY OF ORAL NAC PRESENTATION BY AD HOC GROUP CHAIRMAN WILL BE DISCUSSED IN NATO NEXT WEEK. UK REP (THOMPSON) SAID HE WOULD BE AWAY TWO WEEKS BEGINNING MARCH 26 AND THAT UK WOULD BE REPRESENTED BY HIS NEW DEPUTY (ROBERTS). UK THEREFORE PASSED NEXT WEEKS CHAIRMANSHIP TO US.
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12. NEXT MEETING SCHEDULED FOR 3 PM MARCH 23. HUMES

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*** Current Classification *** CONFIDENTIAL

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